

Message Text

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ORIGIN EUR-12

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S/S:MR. SHANKLE

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TO USMISSION NATO IMMEDIATE
INFO ALL NATO CAPITALS IMMEDIATE

C O N F I D E N T I A L STATE 088509

HOLD FOR OPENING OF BUSINESS

E.O. 11652:GDS

TAGS: PFOR, ,ATO, NAC, CSCE

SUBJECT:IS DRAFT REPORT ON PREPARATIONS FOR BELGRADE

REF: (A) USNATO 2272; (B) STATE 87354

1. AT APRIL 20 NAC MEETING, YOU MAY ACCEPT EITHER
APRIL 15 POLADS FORMULATION ON TARGET DATE (PARA 2, REF
B), OR ALTERNATIVE FORMULATION PROPOSED BY TURKS (PARA 4,
REF A). YOU SHOULD CONTINUE TO OPPOSE SETTING FIRM
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CUT-OFF DATE, DRAWING ON INSTRUCTIONS IN STATE 87354.

2. REDRAFT OF PARA 52 OF C-M (77) 29 CONCERNING CBMS
THEMES BALANCES THAT PARAGRAPH WITH REST OF REPORT AND IS
ACCEPTABLE.

3. FOLLOWING ARE TALKING POINTS FOR USE IN APRIL 20 NAC

SESSION.

--ON JANUARY 24, VICE PRESIDENT MONDALE, ON BEHALF OF THE PRESIDENT, REAFFIRMED THE US COMMITMENT TO ALLIANCE CONSULTATIONS. SINCE THAT TIME, WE HAVE CONTRIBUTED TO AN ACTIVE PROGRAM OF CONSULTATIONS AT NATO, AND WE PLAN TO CONTINUE TO DO SO. OUR DISCUSSION TODAY IS ANOTHER STEP IN THE PROCESS OF CONSULTATIONS OM CSCE, A PROCESS WHICH HAS WORKED SUPERBLY TO THE BENEFIT OF THE ALLIANCE.

INDEED, THE OVERALL ALLIED UNITY WHICH HAS CHARACTERIZED CSCE IS ONE OF ITS MOST IMPORTANT ASPECTS.

--THE US HAS MADE CLEAR THAT OUR COMMITMENT TO HUMAN RIGHTS IS A PRIMARY ELEMENT OF OUR FOREIGN POLICY, THAT THIS SUBJECT WILL BE WOVEN INTO OUR APPROACH TO THE ISSUES, AND THAT WE ARE NOT DIRECTING A CAMPAIGN AGAINST ANYONE.

--AT BELGRADE, ALL SUBJECTS SHOULD BE TREATED EQUALLY, BUT WE WILL BE PARTICULARLY INTERESTED IN HUMAN RIGHTS AND ISSUES RELATED TO THE FREER MOVEMENT OF PEOPLE AND IDEAS -- THIS REFLECTS OUR BASIC VALUES AS A DEMOCRATIC SOCIETY, AS WELL AS THE INTEREST OF OUR PEOPLE.

--OUR APPROACH REFLECTS THE VIEW THAT PART OF THE DETENTE PROCESS CONCERNS HOW IMPROVEMENT IN EAST-WEST RELATIONS AFFECTS PEOPLE -- THEIR DESIRE TO BE REUNITED WITH FAMILY MEMBERS, TO TRAVEL, TO FREELY SEE FILMS AND TO READ BOOKS
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AND NEWSPAPERS. WE ATTACH GREAT IMPORTANCE TO THE CSCE AS PART OF THE DETENTE PROCESS, AND BELIEVE IT DESERVES A PROMINENT POSITION IN EAST-WEST RELATIONS, ALONG WITH SALT, MBFR AND OTHER ISSUES.

--OUR AGREED POSITION THAT THE REVIEW OF IMPLEMENTATION SHOULD BE THE CENTRAL FUNCTION OF THE BELGRADE MEETING IS DESIGNED NOT ONLY TO SEE WHAT HAS BEEN DONE, BUT ALSO TO ENCOURAGE FURTHER PROGRESS. WE OWE OURSELVES AND OUR PEOPLE A FULL ACCOUNTING OF ACHIEVEMENTS AND PROBLEMS AND OF POSSIBILITIES FOR THE FUTURE.

--WE ALSO SHOULD BE IN A POSITION TO ADVANCE A FEW NEW PROPOSALS RELATED TO THE AGREED FINAL ACT PROVISIONS IN AREAS OF INTRINSIC INTEREST TO US. THESE WILL BUILD ON THE PROVISIONS OF THE FINAL ACT AND CONTRIBUTE TO THEIR IMPLEMENTATION, AS WELL AS PROVIDING A WIDER SCOPE FOR COOPERATIVE ACTION. WE HAVE DEVELOPED A LIST OF POSSIBLE NEW PROPOSALS. HOWEVER, THE LIST, AS IT NOW EXISTS, IS

MUCH TOO LONG, AND WE HAVE TO WORK IN THE WEEKS AHEAD TO CUT IT DOWN. OTHERWISE, WE WILL BE FACED WITH A SITUATION IN BELGRADE WHERE THE DEBATE ON NEW PROPOSALS MIGHT DISTRACT ATTENTION FROM OR EVEN OVERSHADOW THE IMPLEMENTATION REVIEW. WE SHOULD KEEP THE FOCUS ON IMPLEMENTATION TO DATE AND ON THOSE AREAS WHERE GREATER IMPLEMENTATION IS NEEDED.

--WE CONTINUE TO THINK THAT WE SHOULD HOLD OPEN A DEFINITIVE DECISION ON FURTHER FOLLOW-UP ARRANGEMENTS UNTIL WE

HAVE SOME EXPERIENCE OF THE BELGRADE MEETING ITSELF. DEPENDING ON THIS EXPERIENCE, WE BELIEVE IT WOULD PROBABLY BE IN OUR INTEREST TO CONSIDER ANOTHER MEETING IN 2-3 YEARS TO KEEP UP THE DYNAMIC APPROACH OF ENCOURAGING EASTERN IMPLEMENTATION WITH THE PROSPECT OF ANOTHER IMPLEMENTATION REVIEW SET FOR A SPECIFIC TIME. CONFIDENTIAL

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--NONE OF US WANTS AN INTERMINABLE FOLLOWUP. HOWEVER, WE DO HAVE SPECIFIC AIMS FOR BELGRADE, AND WE SHOULD BE PREPARED TO TAKE AS MUCH TIME AS NECESSARY TO ACHIEVE THEM. FOR THIS REASON WE DO NOT BELIEVE IT IS IN THE WESTERN INTEREST TO SET A TERMINAL DATE FOR THE BELGRADE MEETING.

--IT IS CLEAR THAT THE SOVIET UNION AND ITS ALLIES WISH TO HAVE AS BRIEF AND NON-SUBSTANTIVE A MEETING AS POSSIBLE. OUR CONSULTATIONS WITH THE SOVIETS INDICATE THAT THEY WILL TRY TO ACHIEVE A FIRM CUT-OFF DATE FOR THE MAIN MEETING. IF SUCH AN ARRANGEMENT WERE AGREED, THE SOVIETS COULD BE EXPECTED TO PARTICIPATE TO THE EXTENT SUITABLE TO THEIR INTERESTS, SECURE IN THE KNOWLEDGE THAT THEY COULD GO HOME AT A TIME AGREED IN ADVANCE.

--WE BELIEVE THAT TO AGREE TO A FIRM CUT-OFF DATE WOULD ELIMINATE THE MOST IMPORTANT LEVERAGE WE HAVE TO ENSURE SERIOUS EASTERN ATTENTION TO THE BELGRADE PROCEEDINGS. THE ELIMINATION OF THIS LEVERAGE WOULD CLEARLY BE IN THEIR INTEREST, NOT OURS.

--SETTING A TARGET DATE, SUBJECT TO CONSENSUS, IS A REASONABLE COMPROMISE BETWEEN NO CUT-OFF DATE AND A FIRM ONE. IT IS A SOLUTION WHICH WE SHOULD ADOPT AND WHICH SHOULD BE ACCEPTABLE TO THE NEUTRALS, ROMANIANS AND YUGOSLAVS. WE CONTINUE TO FAVOR THIS APPROACH, AND CAN ACCEPT EITHER THE COMPROMISE FORMULATION PROPOSED AT THE APRIL 15 POLADS, OR THE FORMULATION PUT FORWARD IN POLADS ON APRIL 19.

--THE FINAL DRAFT OF THE IS REPORT ON PREPARATIONS FOR
BELGRADE HAS JUST BEEN RECEIVED IN WASHINGTON. MY
AUTHORITIES ARE STUDYING IT CAREFULLY. WE HOPE TO HAVE
OUR COMMENTS ON IT PRIOR TO APRIL 25 WHICH HAS BEEN
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SUGGESTED AS THE DATE FOR FINAL APPROVAL.

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